# BOISE RIVER FLOOD CONTROL DISTRICT NO. 10

Report on Audited Basic Financial Statements and Additional Information

For the Year Ended September 30, 2017

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# **Independent Auditor's Report**

Board of Commissioners Boise River Flood Control District No. 10 Star, Idaho

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the fund information of Boise River Flood Control District No. 10, (the District) as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the fund information of Boise River Flood Control District No. 10, as of September 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 16 and 17 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 1, 2018, on our consideration of Boise River Flood Control District No. 10's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Boise River Flood Control District No. 10's internal control over financial reporting and compliance.

Millington Zwygart CPAs, PLLC

March 1, 2018

Statement of Net Position September 30, 2017

	Governmental Activities	
Assets		
Cash and Cash Equivalents	\$	913,788
Property Taxes Receivable		6,539
Due from Other Governments		2,976
Prepaid Items		3,162
Inventory		45,925
Equipment, Net		887
Total Assets		973,277
Liabilities		
Accounts Payable		16,992
Salaries and Payroll Taxes Payable		3,254
Total Liabilities		20,246
Net Position		
Unrestricted (Deficit) Surplus		953,031
Total Net Position	\$	953,031

Statement of Activities For the Year Ended September 30, 2017

		Charges for Services and	Net (Expense) Revenue and Changes in Net Position - Governmental		
	Expenses	Sales	Grants and Contributions	Grants and Contributions	Activities
Primary Government:	<b>-</b>				
Governmental Activities:					
Flood Control Operations	\$ 349,272	\$ 2,817	<u> </u>	\$-	\$ (346,455)
Total Governmental Activities	349,272	2,817			(346,455)
Total Primary Government	\$ 349,272	\$ 2,817	<u>\$ -</u>	\$-	(346,455)
		General Revenu	les:		
		Property Taxes	S		348,094
		Intergovernme			23,333
		Other Revenue	-		156
		Gain/(Loss) or			(7,343)
			ivestment Earnir	0	7,706
		Total General	Revenues and S	pecial Items	371,946

Change in Net Position

Net Position, End of Year

Net Position, Beginning of Year

25,491

927,540

953,031

\$

Balance Sheet -Governmental Funds September 30, 2017

Assets Cash and Cash Equivalents Property Taxes Receivable Due from Other Governments Prepaid Items Inventory Total Assets	\$ 913,788 6,539 2,976 3,162 45,925 972,390
Liabilities, Deferred Inflows and Fund Balances	
Liabilities Accounts Payable Salaries and Payroll Taxes Payable Total Liabilities	\$ 16,992 3,254 20,246
<b>Deferred Inflows</b> Unavailable Revenue - Property Taxes Total Deferred Inflows	 5,484 5,484
Fund Balance Nonspendable - Prepaids and Inventory Unassigned Total Fund Balance	 49,087 897,573 946,660
•	\$

# Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position September 30, 2017

Total Fund Balances - Governmental Funds	\$ 946,660
Amounts reported for governmental activities in the Statement of Net Position are different because of the following:	
Capital assets used in Governmental Activities are not financial resources and therefore, are not reported in governmental funds. Those assets consist of:	007
Equipment, net of \$4,496 accumulated depreciation	887
Property taxes receivable will be collected this year, but are not available soon enough to pay for current period's expenditures, and therefore, are deferred in	
the funds.	 5,484
Total Net Position-Governmental Activities	\$ 953,031

Statement of Revenues, Expenditures, and Changes in Fund Balances -Governmental Funds For the Year Ended September 30, 2017

Revenues	
Property Taxes	\$ 342,610
Intergovernmental	23,333
Investment Earnings	7,706
Gain/(Loss) on Sales	(7,343)
Charges for Services	2,817
Other Revenue	 156
Total Revenues	 369,279
Expenditures	
Current:	
Flood Control Operations	 350,159
Total Expenditures	 350,159
Net Change in Fund Balances	19,120
Fund Balances - Beginning	 927,540
Fund Balances - Ending	\$ 946,660

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2017

Total Net Change in Fund Balance - Governmental Funds	\$ 19,120
Amounts reported for governmental activities in the Statement of Activities are different because of the following:	
Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activites, the cost of those assets is allocated over their useful lives as depreciation expense. Only the proceeds of capital disposals are reported in the government funds, but in the Statement of Activities, the proceeds are reported net of cost less accumulated deprecation. In the current period theses activites took place.	
Capital Oultay Deprecation Expense	985 (98)
Because some property taxes will not be collected for several months after the District's fiscal year ends, they are not considered as "available" revenues in the governemnta funds. They are, however, recorded as revenues in the Statement of	
Activities.	5,484
Change in Net Position of Governmental Activities	\$ 25,491

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Reporting Entity

The accompanying financial statements present the activities of the District, which has responsibility and control over all activities related to the Flood Control District. The District receives funding from local, state, and federal government sources and must comply with all of the requirements of these funding source entities. However, the District is not included in any other governmental reporting entity as defined by generally accepted accounting principles. Board members are appointed by the Idaho Department of Water Resources and have decision-making authority, the power to designate management, the ability to significantly influence operations, and the primary accountability for fiscal matters. In addition, the District's reporting entity does not contain any component units as defined in Governmental Accounting Standards.

# B. Basis of Presentation, Basis of Accounting

## Basis of Presentation

*Government-wide Statements:* The Statement of Net Position and the Statement of Activities display information about the financial activities of the District. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function.
- Indirect expenses are expenses of the general government related to the administration and support of the District's programs, such as personnel and accounting (but not interest on long-term debt), and are allocated to programs based on their percentage of total primary government expenses. Interest expenses are allocated to the programs that manage the capital assets financed with long-term debt.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes and state formula aid, are presented as general revenues.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

*Fund Financial Statements:* The fund financial statements provide information about the District's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

• *General fund.* This is the District's primary operating fund. It accounts for all financial resources of the District.

# Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, and claims and judgments, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

# Fund Balance Reporting in Governmental Funds

Different measurement focuses and bases of accounting are used in the government-wide statements and in governmental fund financial statements. The District uses the following fund balance categories in the governmental fund financial statements:

- *Nonspendable.* Balances, for example, in permanent funds, inventory, or prepaid expenses, that are permanently precluded from conversion to cash.
- Unassigned. Balances available for any purpose.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The remaining fund balance classifications (restricted, committed, and assigned) are either not applicable or no formal policy has yet been established to be able to utilize such classifications of fund balance. However, if there had been committed funds, these amounts would have been decided by the Board of Commissioners, the District's highest level of decision making authority, through a formal action. The Board of Commissioners would also have the authority to assign funds or authorize another official to do so.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. When both restricted and unrestricted resources are available for use, it is the government's intent to use restricted resources first, then unrestricted resources as they are needed.

There is no formal policy regarding the use of committed, assigned, or unassigned fund balances. However, it is the District's intent that when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance could be used, the District considers committed amounts to be reduced first, followed by assigned amounts, and then unassigned amounts.

# C. Assets and Liabilities

# Cash Equivalents

The District requires all cash belonging to the District to be placed in custody of the Clerk. All cash on hand, demand deposits, and short-term investments with an original maturity of three months or less are considered to be cash and cash equivalents. See Note 2.

## **Receivables**

All trade and property tax receivables are shown net of an allowance for uncollectibles.

## Inventories

Inventory on government-wide and fund financial statements are stated at cost and are expensed when used.

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## Property Tax Calendar

The District levies its real property taxes through Ada and Canyon counties in September of each year based upon the assessed valuation as of the previous July 1. Property taxes are due in two installments on December 20 and June 20 and are considered delinquent on January 1 and July 1, at which time the property is subject to lien.

## Capital Assets

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed assets are reported at estimated fair value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are shown below.

	Capitalization	Depreciation	Estimated
	Policy	Method	<u>Useful Life</u>
Equipment	\$ 500	Straight-Line	5-10 years

The District has no infrastructure to report.

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over their estimated useful lives.

## Accounts Payable

Accounts payable represent debts that will be paid in the next billing cycle. Accounts payable are not over 60 days past due.

## Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## 2. CASH AND INVESTMENTS

### **Deposits**

As of September 30, 2017, the carrying amount of the District's deposits was \$6,813 and the respective bank balances totaled \$19,188. The total bank balance was insured or collateralized with pooled securities held by the pledging institution in the name of the District.

## Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned. As of September 30, 2017, all of the District's deposits were covered by the federal depository insurance or by collateral held by the District's agent or pledging financial institution's trust department or agent in the name of the District, and thus were not exposed to custodial credit risk. The District does not have a formal policy limiting its exposure to custodial credit risk for deposits.

### Custodial Credit Risk - Investments

Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligations. The District does not have a formal policy limiting its custodial credit risk for investments.

#### Interest Rate Risk

The District does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates.

#### **Investments**

The District voluntarily participates in the State of Idaho Investment Pool, which has been not been rated. The Pool is not registered with the Securities and Exchange Commission or any other regulatory body. The State Treasurer oversees the Pool and Idaho Code defines allowable investments. The fair value of the District's investments in the Pool is the same as the value of the Pool shares.

It is the District's policy to limit investments to the safest types of securities and to diversify the District's investment portfolio so that potential losses on securities will be minimized. The District follows Idaho Statute that outlines qualifying investment options as follows:

Idaho Code authorizes the District to invest any available funds in obligations issued or guaranteed by the United States Treasury, the State of Idaho, local Idaho municipalities and taxing districts, the Farm Credit System, or Idaho public corporations, as well as time deposit accounts and repurchase agreements.

# 2. CASH AND INVESTMENTS (continued)

The District's investments at September 30, 2017, are summarized below:

			Investment Maturities (in Years				
Investment	Fair Value		Less than 1		1 - 5		
External Investment Poo	\$	906,975	\$	906,975	\$	-	

At year-end, the deposits and investments were reported in the basic financial statements in the following categories:

	Governmenta			
	ŀ	Activities		
Cash and cash equivalents	\$	6,813		
Investments categorized as deposits		<u>906,975</u>		
	\$	913,788		

# 3. RISK MANAGEMENT

The District is exposed to a considerable number of risks of loss including, but not limited to, a) damage to and loss of property and contents, b) employee torts, c) professional liabilities, i.e. errors and omissions, d) environmental damage, and e) worker's compensation, i.e. employee injuries. Commercial insurance policies are purchased to transfer the risk of loss for property and content damage, employee torts, and professional liabilities.

# 4. DUE FROM OTHER GOVERNMENTS

Amounts due from other governments consist of sales tax receivable due from Canyon County of \$2,976.

# 5. OTHER COMMITMENTS

The District has four credit cards with a total available credit limit of \$5,000 with an interest rate of 14.24%. As of September 30, 2017 none of the available credit limit was in use.

# 6. CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2017, was as follows:

	Balance 9/30/20	-	Adc	litions	Disposals	 lance 0/2017
Governmental Activities:						
Capital Assets being Depreciated: Equipment	<u>\$ 4,3</u>	98	\$	985	<u>\$ -</u>	\$ 5,383
Total Depreciable Assets	4,3	98		985		 5,383
Less: Accumulated Depreciation						
Equipment	4,3	98		98		 4,496
Total Accumulated Depr.	4,3	98		98		 4,496
Governmental Activities - Net	\$	-	\$	887	<u>\$ -</u>	\$ 887

Depreciation expense was charged to the functions of the District as follows:

Governmental Activities: Depreciation Expense

\$ 98

**REQUIRED SUPPLEMENTARY INFORMATION** 

Budgetary (GAAP Basis) Comparison Schedule General Fund For the Year Ended September 30, 2017

	Budgeted	Amounts		
	Original	Final	Actual	Variance
Revenues				
Property Taxes	\$ 335,833	\$ 335,833	\$ 342,610	\$ 6,777
Intergovernmental	8,000	8,000	23,333	15,333
Investments Earnings	2,500	2,500	7,706	5,206
Gain/(Loss) on Sales	10,000	10,000	(7,343)	(17,343)
Charges for Services	-	-	2,817	2,817
Other Revenue			156	156
Total Revenues	356,333	356,333	369,279	12,946
Expanditures				
Expenditures				
Current:	0.000	2 000		2 000
Commissioners' Expenses	2,000	2,000	-	2,000
Dike and Channel Maintenance	127,000	127,000	178,086	(51,086)
Engineering	55,000	55,000	52,515	2,485
Insurance and Bonds	5,021	5,021	3,579	1,442
Legal and Professional	39,900	39,900	22,969	16,931
Office Expense	77,500	77,500	4,174	73,326
Payroll Taxes	6,946	6,946	9,865	(2,919)
Staff Expenses	20,500	20,500	10,631	9,869
Salaries	66,000	66,000	68,340	(2,340)
Contingency Reserve	765,659	765,659		765,659
Total Expenditures	1,165,526	1,165,526	350,159	815,367
Net Change in Fund Balances	(809,193)	(809,193)	19,120	828,313
Fund Balances - Beginning	809,193	809,193	927,540	118,347
Fund Balances - Ending	\$-	\$ -	\$ 946,660	\$ 946,660

# 1. BUDGETS AND BUDGETARY ACCOUNTING

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Prior to September 1, the Board of Commissioners prepares a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- B. Public hearings are conducted to obtain taxpayer comments.
- C. Prior to October 1, the budget is legally passed.
- D. The Board of Commissioners, by following the same budgetary procedures used to adopt the original budget, may amend it to a greater amount if additional revenue will accrue to the District as a result of increases in state or federal grants or allocations, or as a result of an increase in revenues from any source other than advalorem tax revenues.
- E. Formal budgetary integration is employed as a management control device during the year for the General fund.
- F. The budget for the General fund is adopted on a basis consistent with generally accepted accounting principles.
- G. Expenditures may not legally exceed budgeted appropriations at the fund level. The District does not use the encumbrance method of accounting.

FEDERAL REPORT



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# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Board of Commissioners Boise River Flood Control District No. 10 Star, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the fund information of Boise River Flood Control District No. 10, as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise Boise River Flood Control District No. 10's basic financial statements, and have issued our report thereon dated March 1, 2018.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Boise River Flood Control District No. 10's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Boise River Flood Control District No. 10's internal control. Accordingly, we do not express an opinion on the effectiveness of Boise River Flood Control District No. 10's internal control District No. 10's internal control control District No. 10's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, with a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Boise River Flood Control District No. 10's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Millington Zwygart CPAs, PLLC

March 1, 2018