

**BOISE RIVER FLOOD  
CONTROL DISTRICT NO. 10**

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Report on Audited  
Basic  
Financial Statements  
and  
Additional Information

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For the Year Ended September 30, 2014

## Table of Contents

	<u>Page</u>
<b>Independent Auditor's Report</b>	2
<b>BASIC FINANCIAL STATEMENTS</b>	
Government-Wide Financial Statements:	
Statement of Net Position	4
Statement of Activities	5
Fund Financial Statements:	
Balance Sheet – Governmental Funds	6
Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position	7
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	8
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Governmental Funds to the Statement of Activities	9
Notes to Financial Statements	10
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Budgetary (GAAP Basis) Comparison Schedule:	
General Fund	16
Notes to Required Supplementary Information	17
<b>FEDERAL REPORT</b>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	18

## **Independent Auditor's Report**

Board of Commissioners  
Boise River Flood Control District No. 10  
Star, Idaho

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the fund information of Boise River Flood Control District No. 10, (the District) as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the fund information of Boise River Flood Control District No. 10, as of September 30, 2014, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 16 and 17 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated February 20, 2015, on our consideration of Boise River Flood Control District No. 10's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Boise River Flood Control District No. 10's internal control over financial reporting and compliance.

*Zwysart & Associates PC*

February 20, 2015

**Boise River Flood Control District No. 10**  
Statement of Net Position  
September 30, 2014

	Governmental Activities
<b>Assets</b>	
Cash and Cash Equivalents	\$ 631,174
Property Taxes Receivable, Net	5,444
Prepaid Items	2,814
Inventory	66,316
Total Assets	705,748
<b>Liabilities</b>	
Accounts Payable	2,675
Payroll Taxes Payable	1,225
Total Liabilities	3,900
<b>Net Position</b>	
Unrestricted (Deficit) Surplus	701,848
Total Net Position	\$ 701,848

The accompanying notes are an integral  
part of the financial statements.

**Boise River Flood Control District No. 10**  
Statement of Activities  
For the Year Ended September 30, 2014

	Program Revenues			Net (Expense) Revenue and Changes in Net Position - Governmental Activities
Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Primary Government:</b>				
Governmental Activities:				
Flood Control Operations	\$ 356,053	\$ 17,855	\$ -	\$ -
Total Governmental Activities	356,053	17,855	-	-
 Total Primary Government	\$ 356,053	\$ 17,855	\$ -	\$ -

General Revenues:	
Property Taxes	279,886
Intergovernmental	12,485
Unrestricted Investment Earnings	627
Total General Revenues and Special Items	292,998
Change in Net Position	(45,200)
Net Position, Beginning of Year	747,048
Net Position, End of Year	\$ 701,848

The accompanying notes are an integral  
part of the financial statements.

**Boise River Flood Control District No. 10**  
 Balance Sheet -  
 Governmental Funds  
 September 30, 2014

	<u>General Fund</u>
<b>Assets</b>	
Cash and Cash Equivalents	\$ 631,174
Property Taxes Receivable	5,444
Prepaid Items	2,814
Inventory	66,316
Total Assets	<u>\$ 705,748</u>
 <b>Liabilities</b>	
Accounts Payable	\$ 2,675
Payroll Taxes Payable	1,225
Total Liabilities	<u>3,900</u>
 <b>Deferred Inflows</b>	
Unavailable Revenue - Property Tax	<u>4,092</u>
Total Deferred Inflows	<u>4,092</u>
 <b>Fund Balance</b>	
Nonspendable	69,130
Unassigned	<u>628,626</u>
Total Fund Balance	<u>697,756</u>
 Total Liabilities, Deferred Inflows, and Fund Balance	 <u>\$ 705,748</u>

The accompanying notes are an integral  
 part of the financial statements.

**Boise River Flood Control District No. 10**  
Reconciliation of the Balance Sheet of the  
Governmental Funds to the Statement of Net Position  
September 30, 2014

Total Fund Balances - Governmental Funds \$ 697,756

Amounts reported for governmental activities in the Statement  
of Net Position are different because of the following:

Property taxes receivable will be collected this year, but are not  
available soon enough to pay for current period's expenditures, and  
therefore, are deferred in the funds.

4,092

Total Net Position-Governmental Activities

\$ 701,848

The accompanying notes are an integral  
part of the financial statements.



**Boise River Flood Control District No. 10**  
Statement of Revenues, Expenditures, and  
Changes in Fund Balances -  
Governmental Funds  
For the Year Ended September 30, 2014

	<u>General Fund</u>
<b>Revenues</b>	
Property Taxes	\$ 281,039
Intergovernmental	12,485
Investment Earnings	627
Sales	17,855
Charges for Services	-
Total Revenues	312,006
<b>Expenditures</b>	
Current:	
Flood Control Operations	356,053
Total Expenditures	356,053
<b>Net Change in Fund Balances</b>	(44,047)
<b>Fund Balances - Beginning</b>	741,803
<b>Fund Balances - Ending</b>	\$ 697,756

The accompanying notes are an integral  
part of the financial statements.

**Boise River Flood Control District No. 10**  
Reconciliation of the Statement of Revenues,  
Expenditures, and Changes in Fund Balances of the  
Governmental Funds to the Statement of Activities  
For the Year Ended September 30, 2014

Total Net Change in Fund Balance - Governmental Funds \$ (44,047)

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

Because some property taxes will not be collected for several months after the District's fiscal year ends, they are not considered as "available" revenues in the governmental funds and are, instead, counted as deferred tax revenues. They are, however, recorded as revenues in the Statement of Activities.

(1,153)

Change in Net Position of Governmental Activities

\$ (45,200)

The accompanying notes are an integral  
part of the financial statements.

**Boise River Flood Control District No. 10**  
Notes to Financial Statements  
For the Year Ended September 30, 2014

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1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The accompanying financial statements present the activities of the District, which has responsibility and control over all activities related to the Flood Control District. The District receives funding from local, state, and federal government sources and must comply with all of the requirements of these funding source entities. However, the District is not included in any other governmental reporting entity as defined by generally accepted accounting principles. Board members are appointed by the Idaho Department of Water Resources and have decision-making authority, the power to designate management, the ability to significantly influence operations, and the primary accountability for fiscal matters. In addition, the District's reporting entity does not contain any component units as defined in Governmental Accounting Standards.

B. Basis of Presentation, Basis of Accounting

Basis of Presentation

*Government-wide Statements:* The Statement of Net Position and the Statement of Activities display information about the financial activities of the District. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function.
- Indirect expenses are expenses of the general government related to the administration and support of the District's programs, such as personnel and accounting (but not interest on long-term debt), and are allocated to programs based on their percentage of total primary government expenses. Interest expenses are allocated to the programs that manage the capital assets financed with long-term debt.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes and state formula aid, are presented as general revenues.

## Boise River Flood Control District No. 10

Notes to Financial Statements  
For the Year Ended September 30, 2014

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### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

*Fund Financial Statements:* The fund financial statements provide information about the District's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- *General fund.* This is the District's primary operating fund. It accounts for all financial resources of the District.

#### Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, and claims and judgments, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

#### Fund Balance Reporting in Governmental Funds

Different measurement focuses and bases of accounting are used in the government-wide statements and in governmental fund financial statements. The District uses the following fund balance categories in the governmental fund financial statements:

- *Nonspendable.* Balances, for example, in permanent funds, inventory, or prepaid expenses, that are permanently precluded from conversion to cash.
- *Unassigned.* Balances available for any purpose.

## Boise River Flood Control District No. 10

Notes to Financial Statements  
For the Year Ended September 30, 2014

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### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The remaining fund balance classifications (restricted, committed, and assigned) are either not applicable or no formal policy has yet been established to be able to utilize such classifications of fund balance. However, if there had been committed funds, these amounts would have been decided by the Board of Commissioners, the District's highest level of decision making authority, through a formal action. The Board of Commissioners would also have the authority to assign funds or authorize another official to do so.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. When both restricted and unrestricted resources are available for use, it is the government's intent to use restricted resources first, then unrestricted resources as they are needed.

There is no formal policy regarding the use of committed, assigned, or unassigned fund balances. However, it is the District's intent that when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance could be used, the District considers committed amounts to be reduced first, followed by assigned amounts, and then unassigned amounts.

#### C. Assets and Liabilities

##### Cash Equivalents

The District requires all cash belonging to the District to be placed in custody of the Clerk. All cash on hand, demand deposits, and short-term investments with an original maturity of three months or less are considered to be cash and cash equivalents. See Note 2.

##### Receivables

All trade and property tax receivables are shown net of an allowance for uncollectibles.

##### Inventories

Inventory on government-wide and fund financial statements are stated at cost and are expensed when used.

**Boise River Flood Control District No. 10**

Notes to Financial Statements  
For the Year Ended September 30, 2014

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1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Property Tax Calendar

The District levies its real property taxes through Ada and Canyon counties in September of each year based upon the assessed valuation as of the previous July 1. Property taxes are due in two installments on December 20 and June 20 and are considered delinquent on January 1 and July 1, at which time the property is subject to lien.

Capital Assets

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed assets are reported at estimated fair value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are shown below.

	<u>Capitalization Policy</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life</u>
Equipment	\$ 500	Straight-Line	5-10 years

The District has no infrastructure to report.

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over their estimated useful lives.

Accounts Payable

Accounts payable represent debts that will be paid in the next billing cycle. Accounts payable are not over 60 days past due.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## Boise River Flood Control District No. 10

Notes to Financial Statements  
For the Year Ended September 30, 2014

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### 2. CASH AND INVESTMENTS

#### Deposits

As of September 30, 2014, the carrying amount of the District's deposits was \$11,027 and the respective bank balances totaled \$17,358. The total bank balance was insured or collateralized with pooled securities held by the pledging institution in the name of the District.

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned. As of September 30, 2014, all of the District's deposits were covered by the federal depository insurance or by collateral held by the District's agent or pledging financial institution's trust department or agent in the name of the District, and thus were not exposed to custodial credit risk. The District does not have a formal policy limiting its exposure to custodial credit risk for deposits.

#### Custodial Credit Risk – Investments

Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligations. The District does not have a formal policy limiting its custodial credit risk for investments.

#### Interest Rate Risk

The District does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates.

#### Investments

The District voluntarily participates in the State of Idaho Investment Pool, which has been not been rated. The Pool is not registered with the Securities and Exchange Commission or any other regulatory body. The State Treasurer oversees the Pool and Idaho Code defines allowable investments. The fair value of the District's investments in the Pool is the same as the value of the Pool shares.

It is the District's policy to limit investments to the safest types of securities and to diversify the District's investment portfolio so that potential losses on securities will be minimized. The District follows Idaho Statute that outlines qualifying investment options as follows:

Idaho Code authorizes the District to invest any available funds in obligations issued or guaranteed by the United States Treasury, the State of Idaho, local Idaho municipalities and taxing districts, the Farm Credit System, or Idaho public corporations, as well as time deposit accounts and repurchase agreements.

**Boise River Flood Control District No. 10**

Notes to Financial Statements  
For the Year Ended September 30, 2014

2. CASH AND INVESTMENTS (continued)

The District's investments at September 30, 2014, are summarized below:

Investment	Fair Value	Investment Maturities (in Years)	
		Less than 1	1 - 5
External Investment Pool	\$ 620,147	\$ 620,147	\$ -

At year-end, the deposits and investments were reported in the basic financial statements in the following categories:

	Governmental
Cash and cash equivalents	\$ 11,027
Investments categorized as deposits	620,147
	<u>\$ 631,174</u>

3. RISK MANAGEMENT

The District is exposed to a considerable number of risks of loss including, but not limited to, a) damage to and loss of property and contents, b) employee torts, c) professional liabilities, i.e. errors and omissions, d) environmental damage, and e) worker's compensation, i.e. employee injuries. Commercial insurance policies are purchased to transfer the risk of loss for property and content damage, employee torts, and professional liabilities.

4. CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2014, was as follows:

	Balance 9/30/2013	Additions	Disposals	Balance 9/30/2014
Governmental Activities:				
Capital Assets being Depreciated:				
Equipment	\$ 8,245	\$ -	\$ -	\$ 8,245
Total Depreciable Assets	8,245	-	-	8,245
Less: Accumulated Depreciation				
Equipment	8,245	-	-	8,245
Total Accumulated Depr.	8,245	-	-	8,245
Governmental Activities - Net	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>



***REQUIRED SUPPLEMENTARY INFORMATION***

**Boise River Flood Control District No. 10**  
 Budgetary (GAAP Basis) Comparison Schedule  
 General Fund  
 For the Year Ended September 30, 2014

	Budgeted Amounts		Actual	Variance
	Original	Final		
<b>Revenues</b>				
Property Taxes	\$ 275,054	\$ 275,054	\$ 281,039	\$ 5,985
Intergovernmental	2,000	2,000	12,485	10,485
Investments Earnings	-	-	627	627
Sales	-	-	17,855	17,855
Charges for Services	-	-	-	-
<b>Total Revenues</b>	<u>277,054</u>	<u>277,054</u>	<u>312,006</u>	<u>34,952</u>
<b>Expenditures</b>				
Current:				
Advertising	-	-	244	(244)
Commissioners' Expenses	6,000	6,000	1,326	4,674
Dike and Channel Maintenance	181,000	181,000	163,638	17,362
Engineering	48,000	48,000	49,865	(1,865)
Insurance and Bonds	3,000	3,000	7,285	(4,285)
Legal and Professional	31,200	31,200	29,011	2,189
Miscellaneous	500	500	208	292
Office Expense	7,350	7,350	8,281	(931)
Payroll Taxes	11,200	11,200	3,463	7,737
Project Manager Expenses	27,000	27,000	18,089	8,911
Salaries	52,450	52,450	55,470	(3,020)
Cost of Sales	-	-	19,173	(19,173)
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<u>367,700</u>	<u>367,700</u>	<u>356,053</u>	<u>11,647</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>				
	(90,646)	(90,646)	(44,047)	46,599
<b>Fund Balances - Beginning</b>	90,646	90,646	741,803	651,157
<b>Fund Balances - Ending</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 697,756</u>	<u>\$ 697,756</u>

**Boise River Flood Control District No. 10**  
Notes to Required Supplementary Information  
For the Year Ended September 30, 2014

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1. BUDGETS AND BUDGETARY ACCOUNTING

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Prior to September 1, the Board of Commissioners prepares a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- B. Public hearings are conducted to obtain taxpayer comments.
- C. Prior to October 1, the budget is legally passed.
- D. The Board of Commissioners, by following the same budgetary procedures used to adopt the original budget, may amend it to a greater amount if additional revenue will accrue to the District as a result of increases in state or federal grants or allocations, or as a result of an increase in revenues from any source other than advalorem tax revenues.
- E. Formal budgetary integration is employed as a management control device during the year for the General fund.
- F. The budget for the General fund is adopted on a basis consistent with generally accepted accounting principles.
- G. Expenditures may not legally exceed budgeted appropriations at the fund level. The District does not use the encumbrance method of accounting.

***FEDERAL REPORT***

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards**

Board of Commissioners  
Boise River Flood Control District No. 10  
Star, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the fund information of Boise River Flood Control District No. 10, as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise Boise River Flood Control District No. 10's basic financial statements, and have issued our report thereon dated February 20, 2015.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Boise River Flood Control District No. 10's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Boise River Flood Control District No. 10's internal control. Accordingly, we do not express an opinion on the effectiveness of Boise River Flood Control District No. 10's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Boise River Flood Control District No. 10's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Zwygart & Associates PC*

February 20, 2015